



Alamogordo City Commission

NOTICE OF MEETING

Special Meeting Agenda

August 31, 2015 - 7:00 PM
City Hall, City Commission Chambers
1376 E. Ninth St.

Susie Galea Mayor
Robert Rentschler Mayor Pro-Tem, District 3
Jason Baldwin District 1
Nadia Sikes District 2
Jenny Turnbull District 4
Al Hernandez District 5
Dr. George Straface District 6

Robert Duncan Acting City Manager
Stephen Thies City Attorney
Renee Cantin City Clerk

MISSION STATEMENT as Adopted by the City Commission on March 24, 1995.

The City of Alamogordo is a Municipal Corporation that exists solely for the purpose of providing the best possible services to our customers, the citizens of Alamogordo. We are committed to providing these services with honesty, integrity, compassion, fairness, and a commitment to excellence.

We are committed to the long-term financial stability and responsible growth of the City and all decisions will be driven by our commitment to provide the best services possible in a financially sound and responsible manner given the economic realities facing the City.

In accordance with Section 10-15-1.D, NMSA 1978 (2010 Cumulative Supplement), this agenda has been posted on the bulletin board located in the east/west lobby of the City Hall and in the glass case located outside the north entrance of the City Hall, distributed to the appropriate news media, and posted on the City website: <http://ci.alamogordo.nm.us> within the required time frame. As a courtesy, the entire Agenda Packet has also been posted on the City of Alamogordo website: <http://ci.alamogordo.nm.us>

The Mayor and City Commission request that all cell phones be turned off or set to vibrate. Members of the audience are requested to step outside the Commission Chambers to respond to or to conduct a phone conversation. The Alamogordo Commission Chambers is wheelchair accessible. Other special assistance for disabled attendees must be requested 48 hours in advance by contacting the City Clerk's Office at 575-439-4205.

CALL TO ORDER & ROLL CALL

Announce the presence of a Quorum.

NEW BUSINESS

1. Discussion, and possible direction to staff related to the Budget for FY2015-2016. (LeeAnn Nichols, Finance Director)

ADJOURNMENT

AGENDA REPORT

CITY OF ALAMOGORDO

CITY COMMISSION

Meeting Date: 08/31/2015

Report Date: 8/27/2015

Report No: 1.

Submitted By: LeeAnn Nichols, Finance
Director

Subject: Discussion, and possible direction to staff related to the Budget for FY2015-2016. *(LeeAnn Nichols, Finance Director)*

Fiscal Impact: \$110,248,172

Amount Budgeted: \$0.00

Fund:

Additional Fiscal Impact:

Recommendation: Provide further Budget direction to Staff

Background: The City Commission requested a special meeting to discuss the budget further and to allow the City Commission the opportunity to act on options as provided by the City Manager or to further adjust the budget as they feel necessary.

Attached to the Agenda Report for your review include:

- 1) Budget Preparation Highlights and the Budget Calendar
- 2) Projections, estimates and explanations of fund balances
- 3) Summary of the problem (deficit)
- 4) Options to be considered
- 5) Vacancy Information

SPECIAL COMMISSION MEETING AUGUST 31, 2015

FY2015 – 2016 BUDGET

BUDGET PREPARATION PROCESS HIGHLIGHTS:

(See the Budget Calendar Schedule included in package).

- 1) The Budget Analyst prepares a Budget Schedule (Attached); this approved by the City Manager and then distributed and discussed under Manager's reports at a regular Commission meeting. At this time the dates for the Budget Public Hearings are also considered and set.
- 2) The Budget Analyst prepares the Annual Preliminary Budget Preparation Packages in December. These packages are distributed to each director for their respective areas and include:
 - a) Budget Manual – Providing instructions to the Departments on the expectations and development of their budgets. This includes direction to the departments to provide:
 - i) Projections for the current fiscal year – Re-projected current budget.
 - ii) New Year Projections for the next fiscal year as well as two additional years to prepare a 3-Year Budget.
 - iii) Budget Entry to the software system for all projections of revenues and expenditures.
 - b) Budget Schedule as approved by the City Manager.
 - c) Budget Worksheets detailed by line item that include the previous year's actual, current year budget, and current year – year to date.
 - d) Budget Narratives
- 3) The budget projections by departments are compiled and the Budget Recap is developed.
- 4) City Manager – Department Budget Meetings are held where the City Manager reviews the detail budgets of each department/fund with the Director and staff of their choosing. Adjustments are noted and made per the City Manager's direction.
- 5) A second budget compilation of all of the changes made from the City Manager Budget department meetings is completed showing available funds for funding Capital Equipment and Capital Projects.
- 6) The City Manager meets with Department Directors to review the Capital requests and makes the decisions of what is to be included for the Preliminary Budget to the City Commission.
- 7) A third budget compilation is done to add the City Manager's approvals of Capital.
- 8) The Preliminary Budget document is prepared for the City Commission for the Budget Public Hearings.

Illustrations of methods used in estimating.

(Please see the list of Revenue and Expenditure Assumptions made with the Preliminary FY2015-2016 Budget included as an attachment to this report).

- 1) Methods used in estimating:
 - a. Each Department Director uses a variety of methods to provide their budget projections of revenues and expenses for the budget. These can include a combination of the following:
 - i. Average of 3-year actuals
 - ii. Estimates received by Vendors for new maintenance agreements, contracts, etc.
 - iii. Known factors, such as notifications for increases; i.e, Electric service increases.
 - iv. CPI is sometimes figured in from the prior year actuals.
 - b. Finance prepares most of the major Revenue Projections for Gross Receipts Tax, Property Tax and General Fund Revenues.
 - c. Personnel provides projections for the new year service levels which includes any position changes or deleted or added positions per approval by the City Manager. The Personnel department obtains information from the providers of the benefits in order to get in any increases or changes to benefits.
 - d. Finance projects the transfers as needed to balance the budget.
- 2) Internal costs are compiled by the Budget Analyst and include:
 - a. Cost Allocations for Internal Services
 - b. Administrative Fees
 - c. Franchise Fees
- 3) Revenue Assumptions
- 4) Expenditure Assumptions

After all information from above is input to the system by the departments, the Budget is recompiled and the Budget Recap is produced – a summary of all funds that includes estimated cash carry over balances –

What is the problem?

The problem is the General Fund – whereby we are spending more than what we are bringing in annually, which is causing us to deplete our fund balance.

In addition, due to the Hold Harmless, we will be losing more revenue in the General Fund, creating a greater need to further deplete our fund balance. While the State will be taking 6% from the July distribution of GRT (received by us in September), that 6% will compound each year for the first 7 years, then the State will take 7% for the remaining 8 years until the full hold harmless is completely taken.

Future budgets (3-year budget) estimate that fund balance will not be available to cover current levels of services from the General Fund in FY2018-2019.

Additional reports will be presented at the meeting.

SUMMARY OF ASSUMPTIONS

Made for the Preliminary/Final budget

REVENUE ASSUMPTIONS:

USER FEES

The individual departments projected their user fees. The Finance Department projected the GRT, the Property Taxes and the Franchise Fees.

GRT

Remainder of FY15 GRT was increased by .79 based on the YTD receipts are coming in close to the FY13 Actuals.

FY16 GRT was decreased by 6% of the FY15 Actual across the different GRT's based on the amount of Food, Medical received in 2014 and divided by the % GRT Increments to get each GRT Deduction. After reducing the Hold Harmless, the figure was then increased 1% from the actual received for FY15.

FY17 GRT was decreased by another 6% of the FY16 projection across the different GRT's based on the amount of Food, Medical received in 2014 and divided by the % GRT Increments to get each GRT Deduction. After reducing the Hold Harmless, the figure was then increased 1% from the FY16 projection.

FY18 GRT was decreased by another 6% of the FY17 projection across the different GRT's based on the amount of Food, Medical received in 2014 and divided by the % GRT Increments to get each GRT Deduction. After reducing the Hold Harmless, the figure was then increased 1% from the FY17 projection.

PROPERTY TAX

Property tax is figured by the DFA designated report (required) using the 2014 valuation. The 2015 valuation will not be out until September 2015. The formula is based on 95% collection. The DFA form was used for the General Fund portion and the Debt Service portion in Fund 53.

FRANCHISE FEES (Revenue)

Electric - Kept FY15 at current projections as it was within 1.24%. Due to PNM applying for a rate increase, we projected FY16, FY17 and FY18 with a 4% Increase to current FY15 projection numbers.

Gas – Increased FY15 by 3% as revenue received this year is 4% above current projections. We projected FY16, FY17 and FY18 with a 2% increase over current FY15 revenue.

Phone – Decreased FY15 by 4% as current year revenues are down by 6.18% thus far. The trend on phone revenues has been steadily decreasing. This is due to more people going to cell phones. Cell phone use has decreased the use of land lines in many households. We believe the downward trend will continue.

TV Cable – Decreased FY15 projections by 5% as current year revenues are down by 8.88% below FY14 actual numbers. This is due to Satellite TV and Net Flix becoming the norm in many households. The Cable TV revenue trend has been steadily decreasing over the past few years and we project this downward trend to continue.

EXPENDITURE ASSUMPTIONS:

No raises given; no new positions

Utilities Expenditures, Increase due to Inflation:

1% Inflation

2% Inflation

2% Use – No Rate Changes Set

8% Rate Increase by PNM

Garbage

BUDGET PLANNING CALENDAR

2015-2016

(Subject to Change)

December 9, 2014	DIRECTOR STAFF MEETING Review budget process. Distribute budget manuals, budget worksheets.
December 10 & 11, 2014	DEPARTMENTAL BUDGET WORKSHOPS Department Entry begins
January 14, 2015	DEADLINE FOR DEPARTMENT ENTRY. DEADLINE FOR PERSONNEL STATUS FORMS TO PERSONNEL.
January 14, 2015	Payroll Budget Roll
January 14, 2015 – February 14, 2015	Budget Compilation
February 19, 2015	Distribute Preliminary Budget Packets to City Manager and Department Directors.
February 23 – March 6, 2015	CITY MANAGER/DIRECTOR MEETINGS
March 9– April 3, 2015	Compile Preliminary Budget
March 9, 2015	Budget Narratives sent to Directors
March 23 - 27, 2015	Draft Budget Review/Changes by City Manager (After Department Reviews)
March 27 – 27, 2015	<i>City Manager to make final consideration on Personnel Changes</i>
April 6, 2015	Final Personnel Changes Entered – Final Payroll Projection Roll on 04/06
March 23-27, 2015	Final Budget Review/Changes by City Manager
March 23-27, 2015	Finance Compiles Final Budget Worksheets/Recaps
April 10, 2015	Budget Narratives due from Departments
March 28 – April 14, 2015	Finance Develops Budget Summary Document for Commission
April 17, 2015	Distribute Preliminary Budget Summary to Commission, City Manager and Department Directors
Week of May 4- 8	Budget Workshops with Commission
May 12, 2015	Resolution for Adoption of Preliminary Budget FY2015
May 29, 2015	Submit Annual Budget to State of New Mexico DFA by June 1st
July 21, 2015	Resolution for Final Budget Approval Adjusting FY2015 Budget with Actual Beginning Cash Balances – Due by July 30th

GENERAL FUND

OPTIONS TO REDUCE DEFICIT IN

IN NO PARTICULAR ORDER NOT APPROVED

REVENUE ENHANCEMENT OPTIONS:

a.	3/8 th % GRT Increase -	<u>FY16</u>	<u>FY17</u>	<u>FY18</u>
	1/8 th %	\$249,117	\$763,758	\$775,215
	Less HH impact (6%)	<u>\$ 93,303</u>	<u>\$187,544</u>	<u>\$282,725</u>
	Net increase to GF	\$155,814	\$576,214	\$492,490
b.	2/8 th %	\$498,234	\$1,527,517	\$1,550,430
	Less HH impact (6%)	<u>\$ 93,303</u>	<u>\$ 187,544</u>	<u>\$ 282,725</u>
	Net increase to GF	\$404,931	\$1,339,973	\$1,267,705
c.	3/8 th %	\$747,352	\$2,291,275	\$2,325,644
	Less HH impact (6%)	<u>\$ 93,303</u>	<u>\$ 187,544</u>	<u>\$ 282,725</u>
	Net increase to GF	\$654,049	\$2,103,731	\$2,042,919
	• Corrected Figure for FY17 3/8ths			

Note: FY16 numbers are low due to HH going into effect 7/1/2015, while GRT increments will not be increased until 1/1/2016 ***IF*** the option is approved. The deadline to implement the GRT is September 2015. Because Gross Receipts are collected 2 months arrears, increases in the tax will not be implemented until 1-1-16 due to only 4 months collection..

d.	Increase all Franchise Fee Contracts by 2%	<u>FY16</u>	<u>FY17</u>	<u>FY18</u>
		\$218,538	\$222,977	\$227,853

See Attachment 1.

****Requires Contract Negotiations – Do not rate**

	Increase all Franchise Fee Contracts to 5% (Except Water/Sewer)	<u>FY16</u>	<u>FY17</u>	<u>FY18</u>
		\$19,901	\$19,896	\$19,891

****Requires Contract Negotiations—Do not rate**

See Attachment 2.

e.	Gross Receipts Tax (GRT) dedication change to charge an Operating Administration Fee of 5% on GRT Revenues.	<u>FY16</u>	<u>FY17</u>	<u>FY18</u>
		\$228,334	\$228,690	228,949

See Attachment 3.

****Requires change of Ordinance – Do not rate**

f.	Increase Property Tax Rate to Maximum Allowable Municipal rate			
	Maximum Allowable for Operations			7.650
	City's Current Amount			<u>7.064</u>
				0.586

	This will produce approximately	<u>FY16</u>	<u>FY17</u>	<u>FY18</u>
		\$288,870	\$294,647	\$300,540

****Requires Ordinance**

g. Redirect Gross Receipts Tax dedications (see separate report)

**GENERAL FUND
OPTIONS TO REDUCE DEFICIT IN
IN NO PARTICULAR ORDER NOT APPROVED**

EXPENDITURE REDUCTION OPTIONS:

- a. Transfer the Fire Fund F33 Recurring Expenses budgeted in Fund 11 General Fund back to Fund 33

<u>FY16</u>	<u>FY17</u>	<u>FY18</u>
\$75,550	\$117,300	\$146,500

- Expenditures Currently in Fund 11 General Fund
See Attachment 6.

- b. Elimination of Outside Agency funding affected by General Fund

	<u>FY16</u>	<u>FY17</u>
• Zia Transportation	\$109,989	\$109,989
• Economic Development	\$30,000	\$30,000
	\$139,989	\$139,989

Reallocation by Motion/Resolution					
Ordinance	Fund	Purpose	Annual Revenues	Current Expenditures/Uses	Notes
Ordinance 655 passed on June 27, 1983	Fund 42	¼ of one percent. Enabling ordinance provided that revenues would be dedicated for a period of 5 years as follows: 50% street repairs; 15% street lighting improvements; & 35% other capital improvements. After 5 years, revenues to general fund.	\$1,522,894	• Bond Debt • Street Operating (Fund 44) • Street Capital Improvements • Property Acquisition • Flood Control Project	100% of the revenue could be redirected to general fund without passing an ordinance. Other purposes would require the passage of an ordinance which would be subject to referendum.
Ordinance No. 848 passed on March 31, 1992.	Fund 44	1/16 of one percent (0.0625%). Revenues dedicated for the payment of a revenue bond or for the repair, replacement, construction or acquisition of infrastructure improvements, including but not limited to sanitary sewer lines, storm sewers and other drainage improvements, water, water rights, water lines and utilities, streets, alleys, rights of way, easements, and land within the municipality or within the extraterritorial zone of the municipality or for general fund purposes.	\$380,722	• Used for street maintenance	100% of the revenue could be redirected to general fund without passing an ordinance. Other purposes would require the passage of an ordinance which would be subject to referendum.
Reallocation by Repeal/Enactment of an Ordinance					
Ordinance 684 passed on September 25, 1984	Fund 69	¼ of one percent. Revenues dedicated to capital improvements which may include a storage reservoir, public safety buildings and fire substations, flood control projects and library building improvements.	\$1,522,894	• Pay debt service on 2002 and 2004 GRT Revenue Bonds	Authorizing legislation provided that the governing body had the option of calling for an election before the tax would be imposed. Legislation also provided that if the governing body did not call for election, residents could put the matter to a vote by referendum. Motion to put the tax before the voters died for a lack of second.
Ordinance 713 passed on June 18, 1986	Fund 49	¼ of one percent. Ordinance provided that all the revenues would be used for the purposes of repair, upgrading, rehabilitation, replacement and installation of facilities for the collection and treatment of water, including acquisition of necessary real property rights and water rights.	\$1,522,894	• Used for water projects, including Snake Tank and well and reservoir repairs and improvements.	Authorizing legislation provided that the governing body had the option of calling for an election before the tax would be imposed. Legislation also provided that if the governing body did not call for election, residents could put the matter to a vote by referendum. Motion to put the tax before the voters died for a lack of second when the ordinance was introduced and when it came back before the Commission for final adoption.
Ordinance No. 1312 passed on November 6, 2007.	Fund 109	¼ of one percent. Revenues dedicated for the construction, reconstruction or improvement of municipal streets, alleys, roads or bridges, including acquisition of rights of way.	\$1,522,894	• Used for street projects	Revenues could be reallocated if approved by the voters. Enabling legislation did not require voter approval. Tax was nevertheless submitted to the voters for their approval.
Ordinance No. 826 passed on July 1, 1991.	Fund 61	1/16 of one percent (0.0625%). Revenues dedicated for the payment of a revenue bond or for the repair, replacement, construction or acquisition of infrastructure improvements, including but not limited to sanitary sewer lines, storm sewers and other drainage improvements, water, water rights, water lines and utilities, streets, alleys, rights of way, easements, and land within the municipality or within the extraterritorial zone of the municipality	\$380,722	• Capital Infrastructure • Transfer to Fund 63 to cover costs of in-house engineering • Matching funds required for state and federal grants	In order to redirect the revenues to the general fund it would be necessary to repeal Ordinance No. 826 and then enact a new ordinance dedicating all or a part of the revenues for “municipal general purposes.”

CITY OF ALAMOGORDO
VACANCY INFORMATION
AS OF 08.21.15

(DOES NOT INCLUDE SEASONAL OR TEMPORARY POSITIONS)

POS #	AUTH #	POSITION TITLE	ANNUAL SALARY	EST BENEFITS	FY16 ANNUAL COST	FTE	STATUS, NOTES & DURATION	FUND	DEP #	DIV #	ACT #	FUND SPLIT	FUND TOTAL FY16
5	1	CITY MANAGER	125,000	50,161	175,161	1	Vacant 9/19/15	11	13	1	413		
556	2	ACCTS PAYABLE SPECIALIST	22,704	16,544	39,248	1	Vacant 8/31/15	11	21	2	415		
75	1	ANIMAL CONTROL OFFICER	23,245	16,677	39,922	1	Vacant 8/20/15	11	38	4	429		
605	9	APD/ POLICE OFFICER	36,418	26,601	63,019	1	Vacant 2/25/14	11	41	4	420		
605	24	APD/ POLICE OFFICER	36,964	19,652	56,616	1	Vacant 7/30/15	11	41	4	420		
605	23	APD/ POLICE OFFICER	37,875	16,419	54,294	1	Vacant 8/18/15	11	41	4	420		
605	14	APD/ POLICE OFFICER	33,696	25,432	59,128	1	Vacant 8/04/15	11	41	4	420		
621	3	APD/LIEUTENANT	62,159	26,006	88,164	1	Retire 7/31/15	11	41	4	420		
710	4	AFD FIRE LIEUTENANT	37,391	28,320	65,711	1	Screening- 16 MOS	11	42	4	421		
870	4	RECREATION AIDE-PT	10,422	2,564	12,986	0.63	Background	32	61	6	450		
101	2	ASST CITY MGR/COMM SVCS DIRECTOR	96,718	42,174	138,892	1	Vacant 8/01/15	32	61	1	450		
97	2	ZOOKEEPER-FT	22,704	16,544	39,248	1	Interviews 8/21/15	32	63	6	452		
100	3	ZOOKEEPER-PT	11,352	2,793	14,145	0.5	Vacant 7/1/15	32	63	6	452		
111	1	LIBRARY PAGE	6,161	1,516	7,677	0.38	Not Posted- 3 YRS*See Note	32	71	1	455		

11	641,264	
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32	212,948	
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377	1	BEAUTIFICATION INTERN	8,215	2,021	10,235	0.5	No grant funds- 2 YRS	37	0	6	431
127	1	RSVP VOLUNTEER COOR	22,704	16,544	39,248	1	2nd Interviews	75	82	1	445
3009	4	WW PLANT OP/MAINT I	22,704	16,544	39,248	1	Vacant 8/25/15	81	56	3	432

37	10,235	
75	39,248	
81	39,248	

TOTALS 17 616,432 326,511 942,944 15.0

CURR VACANT 942,944 17 Pos

HR-kjosselyn

*** The Part-Time Library Page was not previously filled because the Library was instead allowing the other Library Pages to work extra hours. With the new rules under ACA, they will no longer be able to do this and will probably need to fill this position to cover their necessary duties.

CITY OF ALAMOGORDO

FY16-ELIMINATED POSITIONS

AS OF 05.14.15 (Updated 05.19.15)

(DOES NOT INCLUDE SEASONAL OR TEMPORARY POSITIONS; FT INCLUDES FAMILY INSURANCE)

POS #	AUTH #	POSITION TITLE	ANNUAL SALARY	EST BENEFITS	ANNUAL COST	FTE	STATUS NOTES	FUND	DEP #	DIV #	ACT #	FUND SPLIT	FUND	FUND	FUND TOTAL FY16
887	1	RECORDS & ARCHIVES CLK	16,506	4,127	20,633	1	Resign July 2015	11	20	1	411				
240	1	PHA/FIN ACCOUNTANT	15,218	9,223	24,441	0.5	Vacant 4/17/15	11	21	2	415	50%			
672	1	EXECUTIVE ASST-POLICE	36,607	9,142	45,749	1	Vacant due to promotion	11	41	4	420				
605	3	APD/ POLICE OFFICER	36,418	26,601	63,019	1	Vacant 5/19/15	11	41	4	420				
605	11	APD/ POLICE OFFICER	36,418	26,601	63,019	1	Open-8 MOS	11	41	4	420				
605	12	APD/ POLICE OFFICER	36,418	26,601	63,019	1	Open-10 MOS	11	41	4	420				
605	21	APD/ POLICE OFFICER	36,192	26,504	62,696	1	Open-3 MOS	11	41	4	420				
605	16	APD/ POLICE OFFICER	36,192	26,504	62,696	1	Open- 6 WKS	11	41	4	420				
615	10	APD/ SERGEANT	48,180	31,653	79,833	1	Hold NEU(Not HIDTA)-23 MOS	11	41	4	420		11		485,104
917	1	DIESEL MECHANIC	35,360	21,143	56,503	1	Not Posted-15 MOS	12	35	3	419		12		56,503
404	1	SPECIAL EVENTS MANAGER	17,896	9,882	27,779	0.5	Int 5/8/15-5 WKS	20	0	6	454	50%	20		27,779
368	2	CEMETERY LABORER	17,914	16,118	34,033	1	Background-6 WKS	32	0	6	419				
870	3	RECREATION AIDE	10,268	2,957	13,226	0.63	Vacant 5/7/15	32	61	6	450				
201	1	RECREATION CLERK/ PT	12,674	3,118	15,792	0.65	Not Posted-5 YRS 9 MOS	32	61	6	450				
404	1	SPECIAL EVENTS MANAGER	17,896	9,882	27,779	0.5	Int 5/8/15-5 WKS	32	61	6	450	50%			
111	6	LIBRARY PAGE	6,161	1,516	7,677	0.38	Not Posted-2 Yrs 10 Mos	32	71	1	455		32		98,506
TOTALS		14.5	416,321	251,570	667,891	13.2						FUND 11,12,32	640,113	14	
NOTES:												OTHER FUNDS	27,779	0.5	
Special Events Manager is split 50/50 from funds 20 and 32.												TOTAL	667,891		
PHA/Finance Accountant will be funded 100% in PHA.												GENERAL FUND TARGET	638,020		
Vacancy duration notes are measured as of 05.06.15												GEN FUND-STILL NEEDED	(2,093)		
(5% Reduction from Gen Fund met)															